November 3, 2015

# City of Rockville Pension Plan

Plan year beginning July 1, 2016

**HayGroup**<sup>®</sup>





# HayGroup®

## Contents

1 Executive Summary	1
2 Funding Calculations	3
3 Funding Projections	6
4 Asset Information	9
5 Data and Assumptions	12
Profiles of Active Population	14
Profiles of Inactive Population	17
Plan Provisions	20
Definitions	26
Assumptions and Methods	27
Description of Actuarial Cost Method: Entry Age Normal	29

## 1. Executive Summary

#### **Current Plan Year Costs (Fiscal Year 2017)**

This report presents the results of our actuarial valuation of the City of Rockville Retirement Plan as of July 1, 2016, including the contribution required. Asset and census information was gathered as of July 1, 2015 and projected to July 1, 2016.

The projected Actuarially Determined Contribution (ADC) for the City of Rockville Retirement Plan for fiscal year 2017 (July 1, 2016 through June 30, 2017) is \$3,473,255. The ADC is in addition to employee contributions and represents a minimum deposit level equaling the employer share of the normal cost plus the amortization of the unfunded liabilities as of June 30, 2017.

#### **Deposit Information for FY2017**

A summary of the results of the actuarial valuation is as follows:

Total normal cost plus expense	\$2,479,772
Employee normal cost (expected employee contributions)	\$758,929
Employer normal cost	\$1,720,844
Total normal cost as a percentage of total member compensation	6.70%
ADC	\$3,473,255
ADC as a percentage of total member compensation	9.38%

## **Analysis**

The ADC for the City of Rockville Defined Benefit Pension Plan decreased slightly in the 2016 plan year (fiscal 2017) to approximately \$3.5 million. The FY2017 ADC is \$0.1 million lower than the FY16 ADC due in part to lower than expected administrative expenses and slightly higher than expected investment returns. The actuarial value of assets increased from last year due to the recognition of deferred gains from 2011, 2013, and 2014. (See page 10 for a full development of the actuarial value of assets.) Overall, the funded status of the plan is expected to increase from 86.0% on July 1, 2015 to 87.0% on July 1, 2016.

Similar to plan reports in previous years, we have included a projection of the ADCs of the plan. This may be found beginning on page 6.

#### **Changes from Prior Valuation**

There were no changes in assumptions or plan provisions since the last valuation.

#### **Funding Method**

The Entry-Age Normal Cost Method was used to determine liabilities and costs related to retirement, termination, disability and pre-retirement death benefits. The normal cost is calculated as a level annual funding cost from entry age to the expected decrement date.

The entry age normal cost method is used for this valuation. This method estimates the total cost of all projected plan benefits based on the assumptions shown in this report and the participant data supplied to us.

Costs are spread evenly from a member's date of hire to assumed retirement age. This annual cost is spread as a level percentage of compensation. The sum of each member's annual cost is the normal cost of the plan.

The value of calculated costs for past years is the actuarial accrued liability (AAL). Each year the unfunded actuarial liability (UAAL) is the AAL less the actuarial value of assets. A value less than zero represents a surplus.

The ADC is equal to the normal cost of the plan, plus amortization of the plan's UAAL. Effective with the prior valuation the amortization period was fixed at 20 years, with separate amortization of increases or decreases in the UAAL over new 20-year periods.

#### **Supplemental Employee Contributions**

If the City contribution to the defined benefit plan on behalf of Administrative, Union and Police employees exceeds 6.5% of the earnings of those employees, the City may, at its discretion, impose a "Supplemental Employee Contribution" for the following year.

The amount of the Supplemental Employee Contributions is limited to no more than 50% of the excess of the city contribution over 6.5% of the earnings of the Administrative, Union, and Police employees. See page 7 for the calculation of the Supplemental Employee Contribution.

## 2. Funding Calculations

#### **Deposit Information**

Normal Cost		
	Fiscal 2017 July 1, 2016	Fiscal 2016 July 1, 2015
Total normal cost	\$ 2,479,772	\$ 2,611,220
Employee normal cost (expected contributions from employees not yet eligible for normal retirement)	758,929	789,173
Employer normal cost	1,720,844	1,822,047
Total member compensation	37,035,445	37,516,933
Total normal cost as a percentage of member compensation	6.70%	6.96%
Actuarially Determined Contributions		
Employer normal cost	1,720,844	1,822,047
Amortization amount	1,510,091	1,503,964
Valuation interest to the end of the plan year	242,320	249,451
Actuarially Determined Contribution (ADC)	3,473,255	3,575,462
ADC as percentage of total member compensation	9.38%	9.53%

The ADC represents the employer contribution to the plan and is in addition to employee contributions. The member compensation includes expected salary growth during the fiscal year.

#### **Development of Normal Cost**

The normal cost is the portion of cost assigned to each year. Under the entry age normal cost method used in this valuation, each member's annual cost is calculated as described in the Assumptions and Methods section. The sum of the annual costs for all members plus an estimate of plan expenses to be paid from the fund is the total normal cost for each year.

a) Normal cost for Administrative Personnel and Union	\$ 1,602,038
b) Normal cost for Police	628,672
c) Estimated expenses	249,063
d) Total normal cost $(a + b + c)$	\$ 2,479,772

## **Unfunded Actuarial Accrued Liability**

a) Unfunded actuarial liability (as of 7/01/2015)	\$14,586,410
b) Changes made during the plan year	0
c) Employer normal cost (as of 7/01/2015)	1,822,047
d) Interest on the above items	1,230,634
e) Total $(a + b + c + d)$	17,639,091
f) Employer contributions	3,412,124
g) Interest on employer contribution	127,955
h) Total $(f + g)$	3,540,079
i) Expected unfunded actuarial accrued liability	
(as of 7/01/2016) (e - h)	14,099,012
j) Actuarial accrued liability	105,318,300
k) Actuarial value of assets projected to 7/01/2016	91,600,681
l) Projected unfunded actuarial accrued liability (as of 7/01/2016)	13,717,619
m) Actuarial (gain) or loss	
(actual less expected unfunded actuarial accrued liability) (l - i)	(\$381,393)

### **Schedule of Amortization Bases**

The City's cost method allocates a portion of plan funding to be amortized in equal annual installments, in addition to the normal cost. The period over which the bases can be amortized is described in the laws and/or regulations.

Date Created	Item	Remaining Period (Years)	Outstanding Balance	Amortization Payment
7/01/2014	Initial Unfunded Actuarial Liability	16.25	\$ 17,719,402	\$ 1,922,550
7/01/2015	2013/2014 Actuarial Gain	18	\$ (4,062,800)	\$ (418,586)
7/01/2016	2014/2015 Actuarial Gain	19	\$ 61,017	\$ 6,127
Total	Unfunded Actuarial Accrued Liability		\$ 13,717,619	\$ 1,510,091

#### **Benefits Index Option**

As of June 30, 2015, there was a group of 72 retirees and beneficiaries under the Benefits Index Option with Principal. The City of Rockville is required to maintain a minimum level of assets with Principal; otherwise these employees will be annuitized at current market costs. The benefits due to these retirees are paid from the Principal accounts.

If the Benefit Index Option retirees had been converted to annuities on June 30, 2015, the liability would increase from \$7.33 million to \$10.42 million. The increase is mainly due to the low interest rate environment in the annuity market.

Principal requires that the funds exceed the annuitized value of the retiree benefits. They determine the amount needed to cover the Benefits Index retirees through a two step formula. First, they increase the annuitized liability by 10% as part of a threshold test. Next they take into consideration the volatility of the assets classes and come up with a weighted volatility factor that is used to increase the amount of funds needed to cover the retiree payments.

On June 30, 2015, the funds with Principal were invested in the following manner and with the following assumed volatility factors:

		<b>Volatility</b>
Principal Fund Name	<b>Balance</b>	<u>Factor</u>
Money Market	\$154,703	0.95
Inflation Protection	\$5,370,785	0.95
Bond and Mortgage	\$16,834,082	0.95
Large Cap S&P 500 Index	\$15,626,233	0.75
Diversified Intl	\$17,550,489	0.60
Total	\$55,536,292	0.7886

The weighted average volatility factor is divided into the increased annuitized liability to derive the Benefit Index as of a particular date. As of June 30, 2015, the Benefits Index equaled approximately 14.5 million (i.e.,  $10.42 \times 1.1 / 0.7886$ ). With over 55.5 million invested with Principal, the Benefit Index is easily covered.

It is important to note that the volatility factors have a significant impact on the high level of assets required to be held by Principal. If all of the Principal funds were invested in the Bond fund, or the inflation Protection fund, which have the least volatility, then the Benefit Index would decrease from \$14.5 million required to \$12.1 million required.

## 3. Funding Projections

#### **Actuarially Determined Contribution Projections**

As part of the actuarial valuation, we have projected contribution estimates for 5 years into the future based on the current year results. These estimates utilize the same assumptions and census data as of 7/01/2015. Additionally, asset returns are assumed to be 7.50% for all future years.

Any deviation in assumption, census demographics, or asset performance would impact these approximations.

	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022
	July 1, 2016	(\$ in				
		millions)	millions)	millions)	millions)	millions)
Interest Rate	7.50%	7.50%	7.50%	7.50%	7.50%	7.50%
Return on Market Assets		7.50%	7.50%	7.50%	7.50%	7.50%
Actuarial Accrued Liability	\$105,318,300	110.27	115.38	120.71	126.20	131.91
Actuarial Value of Assets	91,600,681	97.80	104.20	109.57	115.90	122.53
Unfunded Liability	13,717,619	12.47	11.18	11.14	10.30	9.38
Funded Ratio	87.0%	88.7%	90.3%	90.8%	91.8%	92.9%
Amortization of Unfunded	\$1,510,091	1.45	1.39	1.46	1.46	1.46
Employer Normal Cost	1,720,844	1.82	1.94	2.05	2.18	2.31
Interest	242,320	0.25	0.25	0.26	0.27	0.28
ADC	Ф2 4 <b>7</b> 2 255	2.50	2.50	2.70	2.01	4.05
ADC	\$3,473,255	3.52	3.58	3.78	3.91	4.05

#### **Supplemental Employee Contribution Projections**

As documented in the provisions of the plan, the City of Rockville maintains the right to enforce a Supplemental Employee Contribution as it pertains to the defined benefit portion of the pension plan. Specifically, as of any July 1, if the City contribution to the Defined Benefit Option of the plan made on behalf of employees exceeds 6.50% of the earnings of the employees, then the City reserves the right to impose a Supplemental Employee Contribution for the following fiscal year.

This Supplemental Employee Contribution can be no more than 50% of the excess of the City contribution over 6.50% of earnings for employees. Such a contribution would be treated as a contribution to the Defined Benefit Option. The following table represents the calculation of the current Supplement Employee Contribution plus 5 projection years.

Administrative and U	Jnion Employ	ees					
	FY 2017 July 1, 2016	FY 2018 (\$ in millions)	FY 2019 (\$ in millions)	FY 2020 (\$ in millions)	FY 2021 (\$ in millions)	FY 2022 (\$ in millions)	
Admin compensation	\$27,858,529	29.54	31.33	33.23	35.24	37.37	
Union compensation	4,395,811	4.66	4.94	5.24	5.56	5.90	
Total compensation	32,254,340	34.21	36.28	38.47	40.80	43.27	
Total ADC	\$3,473,255	3.52	3.58	3.78	3.91	4.05	
Admin and Union ADC	2,948,689	2.99	3.04	3.21	3.32	3.44	
ADC as a % of compensation	9.14%	8.74%	8.38%	8.34%	8.14%	7.95%	
Excess over 6.5%	2.64%	2.24%	1.88%	1.84%	1.64%	1.45%	
50% of excess	1.32%	1.12%	0.94%	0.92%	0.82%	0.73%	
Maximum Supplemental Employee Contribution	\$425,757	0.38	0.34	0.35	0.33	0.32	
Police Employees	FY 2017 July 1, 2016	FY 2018 (\$ in millions)	FY 2019 (\$ in millions)	FY 2020 (\$ in millions)	FY 2021 (\$ in millions)	FY 2022 (\$ in millions)	
Police compensation	\$4,781,104	5.07	5.38	5.70	6.05	6.41	
Total ADC	\$3,473,255	3.52	3.58	3.78	3.91	4.05	
Police ADC	524,566	0.53	0.54	0.57	0.59	0.61	
ADC as a % of compensation	10.97%	10.49%	10.02%	9.98%	9.79%	9.57%	
Excess over 6.5%	4.47%	3.99%	3.52%	3.48%	3.29%	3.07%	
50% of excess	2.24%	1.99%	1.76%	1.74%	1.65%	1.54%	
Maximum Supplemental Employee							
Contribution	\$107,097	0.10	0.09	0.10	0.10	0.10	
	7/33					www.haygroup.c	om

### **Employer Thrift Plan Matching Contributions Projections**

For both Union and Administrative Personnel enrolled in the Thrift Plan, employees can contribute 1%, 2%, 3%, 4%, or 5% of earnings to the Thrift Plan. For each \$1.00 contributed by a member, the City of Rockville contributes \$0.50 to the plan.

While this valuation only reflects the Defined Benefit Plan portion of liabilities, we are able to estimate the cash outlay of the City's matching contribution to the Thrift Plan based on current census data, pay information, salary scale assumptions, and employee contribution percentages.

	Fiscal 2017 July 1, 2016	Fiscal 2018 July 1, 2017	Fiscal 2019 July 1, 2018	Fiscal 2020 July 1, 2019	Fiscal 2021 July 1, 2020
Total Thrift Plan Pay Only Employee Contribution to	\$30,470,000	\$32,310,000	\$34,260,000	\$36,330,000	\$38,530,000
Thrift Plan City Matching Contribution	1,416,000	1,510,000	1,610,000	1,716,000	1,830,000
to Thrift Plan	708,000	755,000	805,000	858,000	915,000

#### **Allocation of 2016 Plan Year Contribution (Fiscal 2017)**

	Admin and Union	Police	Total
2016 Employer Normal Cost	\$1,460,945	\$259,899	\$1,720,844
Allocation percentage	84.90%	15.10%	100.00%
Allocated Actuarially Determined Contribution	\$2,948,689	\$524,566	\$3,473,255
Total annual member compensation	\$32,254,340	\$4,781,104	\$37,035,444
Allocated ADC as a percentage of compensation Discretionary Supplemental	9.14%	10.97%	9.38%
Contribution for next year	\$425,757	\$107,097	\$532,854

## 4. Asset Information

Plan Assets are measured at the beginning of each plan year. Both the projected market value and actuarial value for the 2015 plan year are shown below. Actuarial value of assets is used for all funding calculations. The derivation of the Actuarial Value of assets is on the following page and identifies the reason for any difference between Market Value and Actuarial Value in the Methods Selected by Plan Sponsor section of Assumptions and Methods.

The actuarial value of plan assets as of June 30, 2015 is \$85,929,105. The market value of assets as of June 30, 2015 is \$86,664,100. The following table shows the amount of funds invested in each account as of June 30, 2015:

City of Rockville Market Value of Assets as of June 30, 2015			
Accounts	Balance		
<u>Principal</u>			
Money Market	\$154,703		
Inflation Protection	\$5,370,785		
Bond and Mtg	\$16,834,082		
Large Cap S&P 500 Index	\$15,626,233		
Diversified Intl	\$17,550,489		
Total – Principal	\$55,536,292		
Prudential & Other			
Invesco - Equities	\$9,472,577		
PRISA - Real Estate	\$10,856,723		
GE - Equities	\$10,755,724		
Prudential - Money Market	\$42,784		
Total – Non Principal	\$31,127,808		
Total – All Accounts	\$86,664,100		

The actuarial value of assets smooths investment gains and losses over five years at 20 percent per year. The asset valuation method changed four years ago and is not fully phased in. For this purpose, a gain or loss is the difference between the actual return and the expected long-term investment return (currently 7.50 percent). Any future gains or losses are also recognized over five years. After the method is in place in its fifth year, the asset value recognizes 20 percent of the current year's gain or loss and 20 percent of each of the prior four years of gains and losses. By combining five years of gains and losses, the asset fluctuations are dampened from experiencing drastic upward and downward swings in value. 80% of the 2015 losses, 60% of the 2014 gains, 35% of the 2013 gains, and 15% of the 2012 losses are deferred to future years. Due to the change in the plan year, an additional quarter year of gains/losses were recognized last year. A full development of this value can be found on the following page.

Deve	lopment of Actuarial Value of Assets	
(1)	Actuarial value of assets as of 7/01/14	\$ 80,090,057
(2)	Contributions	
(a)	Employee contributions	\$ 740,120
(b)	Employer receivable (from prior year)	-
(c)	Employer contributions	\$ 4,024,603
(3)	Benefit payments & expenses	\$ 5,663,058
(4)	Interest on (1), (2a), (2b), (2c) and (3) at 7.50%	\$ 5,973,067
(5)	Expected actuarial value of assets as of 7/01/15	\$ 85,164,789
(6)	Market value of assets as of 7/01/15	\$ 86,664,100
(7)	Development of amount of difference to be amortized	
(a)	Unrecognized amount from 4/01/11 15% x 2011 Total (see chart below)	\$629,489
(b)	Unrecognized amount from 4/01/12 35% x 2012 Total (see chart below)	(821,609)
(c)	Unrecognized amount from 4/01/13 55% x 2013 Total (see chart below)	44,275
(d)	Unrecognized amount from 7/01/14 80% x 2014 Total (see chart below)	5,175,723
(e)	Difference between expected actuarial value and market value $7/01/15$ (6) $-(5) - (7a) - (7b) - (7c) - (7d)$	\$ (3,528,567)
(8)	Unrecognized market value 7/01/15 (see chart below)	\$ 734,995
(9)	Actuarial Value of assets $7/01/15$ (6) – (8)	\$ 85,929,105
(10)	Employer contributions receivable after 7/01/15	0
(11)	Adjusted Actuarial value of assets as of $7/01/15$ (9) + (10)	\$ 85,929,105

Allocation of Deferred Gains and (Losses)								
Allocation								
Year	2011	2012	2013	2014	2015			
2010	\$ 839,318							
2011	839,318	\$(469,490)						
2012	1,049,149	(586,864)	\$20,125					
2013	839,318	(469,491)	16,100	\$1,293,931				
2014	629,489	(469,491)	16,100	\$1,293,931	\$(705,713)			
2015		(352,118)	16,100	\$1,293,931	\$(705,713)			
2016			12,075	\$1,293,931	\$(705,713)			
2017				\$1,293,930	\$(705,714)			
2018					\$(705,714)			
Total	\$ 4,196,592	\$ (2,347,454)	\$ 80,500	\$ 6,469,654	\$ (3,528,567)			
Deferred	\$ 0	\$ (352,118)	\$ 28,175	\$ 3,881,792	\$ (2,822,854)			
Unrecognize	ed Market Value	(sum of Deferred 1	row above)		\$ 734,995			

## **Historical Investment Returns**

The following table represents the investment returns by calendar year since January 1, 2005. Also presented are the compounded returns for the last 1 through 10 years.

	Approximate Rate of Return	Ī	pounded Annual Return ıst "n" Years
Calendar Year Ended	Market Value	"n"	Market Value
December 31, 2014	6.1%	1	6.1%
December 31, 2013	14.6%	2	10.3%
December 31, 2012	13.1%	3	11.2%
December 31, 2011	0.2%	4	8.3%
December 31, 2010	16.0%	5	9.8%
December 31, 2009	17.0%	6	11.0%
December 31, 2008	-32.5%	7	3.4%
December 31, 2007	6.5%	8	3.8%
December 31, 2006	13.7%	9	4.8%
December 31, 2005	6.4%	10	5.0%

## 5. Data and Assumptions

## **Census Data**

	7/01/2014	7/01/2015	Change						
Number of Covered Participants									
Actives	508	489	-19						
Terminated Vested	104	52	-52						
Retirees	223	234	+11						
Beneficiaries	10	11	+1						
Total	845	786	-59						
Average Age									
Actives	45.6	45.8	+0.2						
Terminated Vested	48.2	51.4	+3.2						
Retirees	69.8	69.9	+0.1						
Average Years of Service	ce								
Actives	11.3	11.4	+0.1						
Total Monthly Accrued Benefits									
Terminated Vested	\$40,736	\$44,571	+9.4%						
Retirees	340,028	358,543	+5.4%						

### **Census Reconciliation**

	Police	Admin DB	Admin TP	Union DB	Union TP	Total
Active Participants	1 Office	DD .	11	DD	11	Total
Count on 7/01/2014	60	21	326	1	100	508
New entrants	+4		+30		+11	+45
Plan to plan transfer	+1		+2		-3	0
Terminated, non-vested	-7		-19		-11	-37
Terminated, vested	-2		-7		-1	-10
Retired with annuity		-2	-10	-1	-1	-14
Death			-3			-3
Count on 7/01/2015	56	19	319	0	95	489
Inactive Participants*						
Count on 7/01/2014	1	3	53	0	47	104
Return to active status					-1	-1
Retired with annuity			-2		-1	-3
Terminated, lump sum	-1		-25		-32	-58
Terminated, vested	+2		+7		+1	+10
Death						0
Count on 7/01/2015	2	3	33	0	14	52
Retired Participants						
Count on 7/01/2014	9	94	91	16	13	223
New retired/beneficiary		+3	+15	+1	+3	+22
Death/Fixed Period Ends	-1	-4	-4	-2		-11
Count on 7/01/2015	8	93	102	15	16	234

<sup>\*</sup> There are 34 terminated non-vested employees with positive account balances as of July 1, 2015 that have been excluded from the inactive counts. This has been done to reduce the upward and downward swings caused by this part of the population. The sum of their expected refunds of contributions have been added to the liability.

## **Profiles of Active Population**

## Distribution of the Active Male Population by Age and Service Groups

Credited Years of Service as of July 1, 2015
--

Age as of July 1, 2015	0-4	5-9	10-14	15-19	20-24	25-29	30+	Total
24 and under	7	0	0	0	0	0	0	7
25 - 29	16	2	0	0	0	0	0	18
30 - 34	23	10	4	1	0	0	0	38
35 - 39	20	13	7	4	0	0	0	44
40 - 44	11	9	7	9	4	0	1	41
45 - 49	5	9	14	9	9	2	0	48
50 - 54	9	12	8	7	8	13	1	58
55 – 59	9	4	10	8	3	9	8	51
60 - 64	3	2	2	3	4	3	3	20
65 & over	0	0	1	2	1	1	1	6
Totals	103	61	53	43	29	28	14	331

Average Age: 45.44

Average Past Service: 11.38

## Distribution of the Active Female Population by Age and Service Groups

Credited	Years of	Service	as of	July 1	, 2015

Age as of July 1, 2015	0-4	5-9	10-14	15-19	20-24	25-29	30+	Total
24 and under	3	0	0	0	0	0	0	3
25 - 29	6	2	0	0	0	0	0	8
30 - 34	9	13	1	0	0	0	0	23
35 - 39	7	9	3	1	0	0	0	20
40 - 44	3	5	2	1	0	0	0	11
45 - 49	1	10	3	4	0	1	0	19
50 - 54	6	8	4	5	1	6	2	32
55 – 59	3	4	2	6	1	5	3	24
60 - 64	0	2	2	2	1	1	3	11
65 & over	1	0	2	2	0	0	2	7
Totals	39	53	19	21	3	13	10	158

Average Age: 46.41

Average Past Service: 11.32

## Distribution of the Active Population by Age and Service Groups

Credited	Years of	<sup>c</sup> Service	as of Ju	ıly 1, 2015

Age as of July 1, 2015	0-4	5-9	10-14	15-19	20-24	25-29	30+	Total
24 and under	10	0	0	0	0	0	0	10
25 - 29	22	4	0	0	0	0	0	26
30 - 34	32	23	5	1	0	0	0	61
35 - 39	27	22	10	5	0	0	0	64
40 - 44	14	14	9	10	4	0	1	52
45 – 49	6	19	17	13	9	3	0	67
50 - 54	15	20	12	12	9	19	3	90
55 – 59	12	8	12	14	4	14	11	75
60 - 64	3	4	4	5	5	4	6	31
65 & over	1	0	3	4	1	1	3	13
Totals	142	114	<u>72</u>	64	32	41	24	489

Average Age: 45.75

Average Past Service: 11.36

## **Profiles of Inactive Population**

## **Distribution of Male Retirees and Beneficiaries**

Age as of July 1, 2015	Number	Average Annual Pension	Total Annual Pension
< 55	3	21,225	63,676
55 – 59	8	19,892	159,133
60 - 64	29	23,968	695,061
65 - 69	34	26,764	909,964
70 - 74	23	21,250	488,746
75 - 79	22	18,419	405,209
80 - 84	10	14,007	140,072
85 +	<u>6</u>	<u>18,053</u>	108,320
TOTAL	135	22,001	2,970,181
	Avera	ge Age: 69.4	
	Average	e Pension: \$22.001	

## **Distribution of Female Retirees and Beneficiaries**

Age as of July 1, 2015	Number	Average Annual Pension	Total Annual Pension
< 55	5	8,963	44,817
55 – 59	12	15,659	187,909
60 - 64	17	13,666	232,319
65 - 69	21	10,985	230,681
70 - 74	19	13,418	254,946
75 – 79	8	12,269	98,148
80 - 84	17	10,428	177,278
85 +	<u>11</u>	<u>9,658</u>	106,240
TOTAL	110	12,112	1,332,338
	Average	Age: 70.6	
	Average	Pension: \$12,112	

## **Distribution of All Administrative Retirees and Beneficiaries**

Age as of July 1, 2015	Number	Average Annual Pension	Total Annual Pension
< 55	6	8,578	51,470
55 - 59	16	16,243	259,894
60 - 64	35	19,642	687,466
65 - 69	46	22,959	1,056,114
70 - 74	38	18,440	700,722
75 – 79	25	17,682	442,044
80 - 84	23	12,152	279,486
85 +	<u>15</u>	<u>12,410</u>	<u>186,146</u>
	204	\$ 17,958	\$ 3,663,342
	Avera	ge Age: 70.3	
	Average	e Pension: \$17,958	

## **Distribution of All Union Retirees and Beneficiaries**

Age as of	A Number	verage Annual Pension	Total Annual Pension
< 55	1	3,690	3,690
55 – 59	2	4,749	9,498
60 - 64	7	11,538	80,764
65 - 69	8	6,686	53,487
70 - 74	4	10,743	42,970
75 – 79	4	9,874	39,496
80 - 84	4	9,466	37,864
85 +	<u>2</u>	<u>14,207</u>	<u>28,414</u>
	32	\$ 9,256	\$ 296,183
	Average Age:	69.7	
	Average Pension:	\$9,256	

## **Distribution of Police Retirees and Beneficiaries**

Age as of July 1, 2015	Number	Average Annual Pension	Total Annual Pension
< 55	1	53,333	53,333
55 - 59	2	38,825	77,650
60 - 64	4	39,788	159,150
65 - 69	1	31,044	31,044
70 - 74	0	0	0
75 - 79	1	21,817	21,817
80 - 84	0	0	0
85 +	<u>0</u>	<u>0</u>	<u>0</u>
	9	\$ 38,110	\$ 342,994
	Average Age	: 61.9	
	Average Pens	sion: \$38,110	

## **Distribution of All Retirees and Beneficiaries**

Age as of July 1, 2015	Number	Average Annual Pension	Total Annual Pension
< 55	8	13,562	108,493
55 – 59	20	17,352	347,042
60 - 64	46	20,160	927,380
65 - 69	55	20,739	1,140,645
70 - 74	42	17,707	743,692
75 – 79	30	16,779	503,357
80 - 84	27	11,754	317,350
85 +	<u>17</u>	<u>12,621</u>	<u>214,560</u>
	245	\$ 17,561	\$ 4,302,519
	Average A	Age: 69.9	
	Average I	Pension: \$17,561	

## **Plan Provisions**

This report reflects the maximum benefit limits under Internal Revenue Code (IRC) Section 415 and maximum compensation limits under IRC Section 401 in effect on the first day of each plan year.

The following is a summary of plan provisions and does not alter the intent or meanings of the provisions contained in the contract or plan document. This report reflects the provisions of the plan effective through July 1, 2015.

Plan Eligibility		
	<b>Defined Benefit Option</b>	Thrift Plan Option
Administrative Personnel	Hired prior to 4/15/1986 and elected not to transfer to Thrift Plan	Hired prior to 4/15/1986 and elected to transfer from Defined Benefit Option or hired on or after 4/15/1986
Union Employees	Hired prior to 12/02/1986 and elected not to transfer to Thrift Plan	Hired prior to 12/02/1986 and elected to transfer from Defined Benefit Option or hired on or after 12/02/1986
Police Employees	All Police employees are eligible for the Defined Benefit Option only	N/A

Normal Retirement Benefit			
Form	All employees will receive a monthly annuity guaranteed for ten years and life thereafter. Optional forms may be elected in advance of retirement		
Age	Defined Benefit Option Thrift Plan Option		
Administrative Personnel and Union Employees	Attained at age 60	Hired prior to July 1, 2011: Attained at age 60 Hired on or after July 1, 2011: Attained age 65 and 10 years of credited service	
Police	Earlier of attained age 60 or 25 years of service	N/A	

Normal Retirement Bene	Normal Retirement Benefit			
Amount (accrued benefit)	Defined Benefit Option	Thrift Plan Option		
Union Employees	1.8% of average earnings times credited service	The sum of (i), (ii), and (iii)  i. 1.8% of average earnings times credited service prior to 1/01/1987  ii. 1.0% of average earnings times credited service after 12/31/1986  iii. Actuarial equivalent of a lump sum payment of members Thrift Plan Option vested account balance. Member may elect a cash distribution or combination of cash and annuity		
Administrative Personnel	The sum of (i) and (ii)  i. 1.8% of average earnings times credited service prior to 4/01/1996  ii. 2.0% of average earnings times credited service on or after 4/01/1996	i. 1.8% of average earnings times credited service prior to 4/01/1986 ii. 1.0% of average earnings times credited service after 4/01/1986 and prior to 4/01/1996 iii. 1.2% of average earnings times credited service on or after 4/01/1996 iv. Actuarial equivalent of a lump sum payment of members Thrift Plan Option vested account balance. Member may elect a cash distribution or combination of cash and annuity		

Normal Retirement Benefit			
Amount (accrued benefit)	Defined Benefit Option	Thrift Plan Option	
Police Employees	The lesser of (i) and (ii):  i. 2.0% of average earnings times credited service up to 4/01/2004, plus 2.25% of average earnings times credited service on or after 4/01/2004  ii. 67.5% of average earnings		

Early Retirement Benefi	t
Age	Hired prior to July 1, 2011: Attained age 50 Hired on or after July 1, 2011: Attained age 58
Service	Ten years of credited service
Form	Same as normal retirement benefit
Amount	Accrued benefit on early retirement date reduced to reflect that payments begin prior to normal retirement date
<b>Reduction Factors:</b>	
Administrative Personnel and Union Employees	Hired prior to July 1, 2011: 1/4 of 1% for each month the benefit commences prior to normal retirement date.  Hired on or after July 1, 2011: 3/8 of 1% for each month the benefit commences prior to normal retirement date.
Police	6/10 of 1% for each month during the first sixty months and 3/10 of 1% for each month during the next sixty months the benefit commences prior to normal retirement date

Late Retirement Benefit	
Age	No maximum age
Form	Same as normal retirement benefit
Amount	Accrued benefit on late retirement date

<b>Deferred Vested Benefit</b>	
Eligibility	Termination of employment after ten years of credited service
Form	Same as normal retirement benefit with income deferred until normal retirement date
Amount	Accrued benefit as date of termination  In lieu of receiving a retirement benefit, an employee may elect to receive a lump sum payment equal to that which the employee would have received under the Termination Benefit below

<b>Termination Benefit</b>		
	Defined Benefit Option	Thrift Plan Option
Eligibility	Termination of employment prior to early or normal retirement date and before completing ten years of credited service	Termination of employment prior to early or normal retirement date and before completing seven years of credited service
Form	Lump sum payment	Lump sum payment
Amount	The sum of (i) and (ii):  i. Employee contributions plus interest ii. A portion of the City's contributions plus credited interest according to the following schedule:  Years of Percent of City Credited Service Share Earned Less than 5 0% 5 50% 6 60% 7 70% 8 80% 9 90% 10 and over 100% City contributions are deemed to be 150% of the employee's contributions plus interest	Vested account balance

Survivor Annuity Death Benefit		
Eligibility	Qualified married participant with ten years of credited service	
Form	Monthly annuity payable to spouse, deferred to participant's earliest retirement date if later than the date of death	
Amount	If death occurs, the amount paid to the surviving spouse is equal to the amount that would have been paid had the participant terminated employment on the date of death and survived to his/her earliest retirement age, retired with a qualified joint and 50% survivor annuity in effect, then died the next day	

Lump Sum Death Benefit				
Eligibility	Not eligible for the Survivor Annuity Death Benefit described above			
Form	Lump sum payment to beneficiary			
	<b>Defined Benefit Option</b>	Thrift Plan Option		
	Employee contributions plus	Vested account balance		
	credited interest			
	In lian of any other dooth homesia the			
Amount	In lieu of any other death benefit, the			
Amount	deceased employees' beneficiary may elect to receive a lump sum			
	payment equal to that which the			
	employee would have received under			
	the Termination Benefit described			
	above			

Contributions				
	<b>Defined Benefit Option</b>	Thrift Plan Option		
Union	4.2% of earnings plus 1/2 the excess (if any) of the City's contribution over 6.5% of earnings	1%, 2%, 3%, 4%, or 5% of earnings		
Administrative Personnel	5.2% of earnings plus 1/2 the excess (if any) of the City's contribution over 6.5% of earnings	1.0% of earnings will be contributed to the Defined Benefit portion  1%, 2%, 3%, 4%, or 5% of earnings will be contributed to the Thrift Plan portion		
Police	8.5% of earnings	N/A		

Contributions				
	<b>Defined Benefit Option</b>	Thrift Plan Option		
City	Remaining cost of plan	50 cents for each \$1.00 contributed by member. (Applies to Administrative Personnel and Union employees only.)		
Interest on Employee	6.0% per year	In accordance with the terms of the		
Contributions		investment contract		

Vested Balance and Optional Forms			
	Defined Benefit Option Thrift Plan Option		
Vested Account	The sum of (i) and (ii):		
Balance			
	<ol> <li>Employee contributions plus c</li> </ol>	redited interest	
	ii. The account balance attributal	ble to City contributions with credited	
	interest in accordance with the	following:	
	Years of Credited Service	Percent of City Share Earned	
	Less than 5	0%	
	5	50%	
	6	60%	
	7	70%	
	8	80%	
	9	9 90%	
	10 and over	10 and over 100%	
Optional Forms of	The optional forms of benefit paymen	ts are:	
<b>Benefit Payments</b>			
	Monthly annuity payable for life, 10 years certain and life		
	<ul> <li>Monthly annuity payable as a survivorship life annuity with survivorship percentages of 50, 75, or 100</li> <li>Single sum payment equal to the present value of the vested accrued retirement benefit</li> </ul>		

Cost of Living adjustment There is no cost-of-living increase for the July 1, 2015 valuation. Historically, there have been cost-of-living increases given to current retirees. There have been no cost-of-living increases since January 1, 2008.

## **Definitions**

#### **Credited Service**

For benefit accrual, an employee will receive Credited Service for each year of continuous service and a fraction of a year of service to the nearest full month, from the date he first enters the plan to the date he terminates or retires, whichever is earlier; provided he made the required contributions to the plan. An employee will not receive credited service during any period for which he is eligible to participate if he does not contribute to the plan.

#### **Earnings**

Salary or wage at an employee's basic rate of pay but excluding overtime payments, commissions, bonuses, and any other additional compensation but including longevity pay. After December 31, 2001, 401(a)(17) limits apply. No retroactive \$200,000 limit will apply for service on or after January 1, 2002.

#### **Final Average Earnings**

Administrative Personnel and Union Employees

Average annual earnings during the 36 consecutive months of the last 120 months of City employment (or, if shorter, the employee's actual period of employment) which produce the highest average.

Police

Average annual earnings during the final 60 months (or, if shorter, the employee's actual period of employment) of City employment.

## **Assumptions and Methods**

There have been no changes in assumptions or plan provisions since the last valuation report, which was performed as of April 1, 2014 and projected to April 1, 2015 other than to reflect changes in maximum benefit limits under Intern Revenue Code (IRC) Section 415 and in maximum compensation limits under IRC Section 401.

Interest	7.50%

Mortality RP-2000 Combined Mortality Table, male and female, projected to 2005 with

scale AA. The table includes a margin for future improvement in life expectancy.

**Asset Method** Gains and losses are spread over five years beginning 4/01/2010. This method

is being applied prospectively, so gains and losses prior to 2010 will continue

to be smoothed over four years until fully recognized.

Deposit After Plan

Year Ends

The Actuarial Value of Assets includes contributions for that fiscal year they were intended even if they were made after the end of the fiscal year.

Actuarially Determined Contribution Normal cost plus 20-year amortization of unfunded actuarial accrued liability with interest to the end of the plan year.

**Retirement Age** 

Normal Retirement Age as defined in the Plan Provisions.

Upcoming Year Salary Increase

The salary is increased based on a combination of the rates determined from the experience study for plan years 2006-2010 plus increases specific to each benefit plan. The additional increases are 3.00% at each age for Thrift plan members, 2.50% at each age for Police members, and 2.00% at each age for Defined Benefit Plan members. Total annual increases are shown below at sample ages:

	Increases		
	Thrift		
Age	Plan	Police	DB Plan
20	9.72%	8.97%	6.60%
25	8.62%	7.88%	5.75%
30	7.88%	7.16%	5.18%
35	7.33%	6.62%	4.75%
40	6.86%	6.16%	4.39%
45	6.47%	5.77%	4.08%
50	6.14%	5.45%	3.83%
55	5.86%	5.17%	3.61%

**Expenses** Deducted from the fund according to expenses in scales in Service Agreement.

The Normal Cost includes an estimated expense charge.

**Disability** 1987 Commissioner's Group Disability Table, six month elimination period,

male and female

Marriage 75% married; husbands are 3 years older than wives

Actuarial Cost

Method

Entry Age Normal

Cost of Living Increase

No explicit increase is assumed for future years

Withdrawal The rates below represent the service based withdrawal assumptions.

For employees with less than six year of service (excluding those in the Administrative and Union Defined Benefit Plans):

	Thrift &	Police
Service	DB Plans	Plan
0	.120	.200
1	.110	.200
5	.080	.040
10	.040	.010
15	.035	.010
25	.025	.000

Retirees

Assets and liabilities for retirees whose benefits are not guaranteed by the Principal Insurance Company contract are included in the valuation.

## Description of Actuarial Cost Method: Entry Age Normal

#### **Cost Methods**

A cost method is a budgeting tool. It helps to ensure that your pension plan is adequately and systematically funded. Cost methods differ based on how they assign an annual cost to the current year and how they treat gains and losses.

#### **Normal Cost**

The portion of cost assigned to each year is called the normal cost. The normal cost may be shared by the employer and the employees based on plan provisions.

#### **Entry Age Normal**

The entry age normal cost method is used for valuation. This method estimates the total cost of all projected plan benefits based on the assumptions shown in this report and participant data you have supplied.

Costs are spread evenly from a member's date of hire to assumed retirement age. This annual cost spread as level percentage of compensation if benefits are salary related or as a level dollar amount if not salary related. The sum of each member's annual cost is the normal cost.

There are some accumulated costs for past years. The value of these past costs is the actuarial accrued liability (AAL). Each year the unfunded actuarial accrued liability (UAAL) is the AAL less the actuarial value of assets, but not less than zero. The UAAL is adjusted when there are plan or assumption changes (a liability base is created).

#### **Actuarial Gains/Losses**

An actuarial gain or loss occurs when actuarial plan experience differs from what was assumed. The actuarial gain or loss is calculated separately but the total UAAL is amortized over 20 years each year in accordance with the City's funding policy.

#### **Actuarial Certification**

To the best of our knowledge, this report is complete and accurate and all costs and liabilities have been determined in conformance with generally accepted actuarial principles and on the basis of actuarial assumptions and methods which are reasonable (taking into account past experience under the Plan and reasonable expectations) and which in combination represent our best estimate of anticipated experience under the plan.

The results shown in this report are reasonable actuarial results. However, a different set of results could also be considered reasonable actuarial results. The reason for this is that actuarial standards of practice describe a "best-estimate range" for each assumption, rather than a single best-estimate value. Thus, reasonable results differing from those presented in this report could have been developed by selecting different points within the best-estimate ranges for various assumptions.

The actuary certifying to this valuation are members of the Society of Actuaries or other professional actuarial organizations, and meets the General Qualification Standards of the American Academy of Actuaries for purposes of issuing Statements of Actuarial Opinion.

Craig R. Graby

Member of the American Academy of Actuaries Fellow of the Conference of Consulting Actuaries Enrolled Actuary No. 14-7319

Hay Group November 3, 2015

## Estimated cost of 1% Cost of Living increase to current retirees

	07/01/2016 Valuation	07/01/2016 with 1% Cost of Living
Administrative and Union Group		
Accrued Liability		
Participants in pay status	\$37,533,292	\$37,908,625
Inactive participants	5,681,149	5,681,149
Active participants	41,795,568	41,795,568
Total	\$85,010,010	\$85,385,343
Change in Accrued Liability		\$375,333

Each 1% cost of living increase results in an additional \$ 375,333 of Accrued Liability for the Administrative and Union group.

	07/01/2016 Valuation	07/01/2016 with 1% Cost of Living
Police Group		
Accrued Liability		
Participants in pay status	\$3,887,845	\$3,926,723
Inactive participants	881,843	881,843
Active participants	<u>15,538,602</u>	<u>15,538,602</u>
Total	\$20,308,290	\$20,347,169
Change in Accrued Liability		\$38,878

Each 1% cost of living increase results in an additional \$38,878 of Accrued Liability for the Police group.

The above does not include the amount necessary to purchase a 1% cost of living increase for retirees at Hartford.

## **Accounting Information for SGAS 25/27**

Ca	rry-forward of Net Pension Obligation	
a)	Annual required contribution for 2015 plan year	\$ 3,575,462
b)	Interest on net pension obligation	(26,138)
c)	Adjustment to annual required contribution	36,941
d)	Annual pension cost for 2015 plan year (a+b+c)	3,586,265
e)	Actual contributions made*	3,575,462
f)	Increase/(decrease) in net pension obligation	10,803
g)	2015 beginning of year net pension obligation	(348,504)
h)	2015 end of year net pension obligation	(337,700)
	*Assumes contribution equals FY 2015 ARC; if the contribution is a table will need to be modified	different amount, this
An	nual Pension Cost for 2016 Plan Year	
a)	Normal cost with interest	1,849,907
b)	Amortization with interest	1,623,348
c)	Annual required contribution (a+b, not less than zero)	3,473,255
d)	Interest on net pension obligation	(25,328)
e)	Adjustment to annual required contribution	36,941
f)	Annual pension cost (c+d+e)	\$ 3,484,869

## **HayGroup**<sup>®</sup>

Development of the Net Pension Obligation (NPO) (Asset)											
(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)	(i)	(j)	(k)	(1)
									Loss/	Change in	
Fiscal	Valuation	Amortized		Interest On	ARC	Amortization	APC	Actual	(Gain)	NOP	NPO
Year	Rate	Period	ARC	NPO	Adjustment	Factor	(d+e+f)	Deposit	(d-i)	(h-i)	Balance
2009	7.75%	20	1,578,653	0	0	10.0035	1,578,653	1,981,817	(403,164)	(403,164)	(403,164)
2010	7.75%	20	2,511,751	(31,245)	40,302	10.0035	2,520,808	2,511,751	0	9,057	(394,107)
2011	7.75%	20	3,478,242	(30,543)	39,397	10.0035	3,487,096	3,478,242	0	8,854	(385,253)
2012	7.75%	20	3,563,104	(29,857)	38,512	10.0035	3,571,759	3,563,104	0	8,655	(376,599)
2013	7.50%	20	4,255,153	(28,245)	36,941	10.1945	4,263,849	4,255,153	0	8,696	(367,902)
2014	7.50%	19	5,218,589	(27,593)	36,941	9.9591	5,227,938	5,218,589	0	9,349	(358,553)
2015	7.50%	18	4,024,603	(26,892)	36,941	9.7060	4,034,653	4,024,603	0	10,050	(348,504)
2016	7.50%	17	3,575,462	(26,138)	36,941	9.4340	3,586,265	3,575,462	0	10,803	(337,700)
2017	7.50%	16	3,473,255	(25,328)	36,941	9.1415	3,484,869	TBD	TBD	TBD	TBD

<sup>\*</sup> Assumes contribution equals FY 2015 ARC; if the contribution is a different amount, this table will need to be modified

Schedule of Funding Progress										
	(a)	(b)	(a-b)	(a/b)	(c)	(a-b)/c				
Actuarial Valuation Date April 1	Actuarial Value of Assets	Actuarial Accrued Liability (AAL) Entry Age	Funded (Unfunded) AAL	Funded Ratio	Covered Payroll	FAAL/ UAAL As a Percentage of Covered Payroll				
2009	61,698,621	72,290,941	(10,592,320)	85.3%	31,708,344	-33.4%				
2010	59,550,874	79,275,687	(19,724,813)	75.1%	33,863,526	-58.2%				
2011	60,360,919	79,794,044	(19,433,125)	75.6%	33,384,756	-58.2%				
2012	62,039,361	88,577,844	(26,538,483)	70.0%	33,212,310	-79.9%				
2013	70,144,539	92,843,559	(22,699,020)	75.6%	34,557,409	-65.7%				
July 1, 2014	78,490,190	97,275,430	(18,785,240)	80.7%	34,875,678	-53.9%				
July 1, 2015	86,925,136	101,027,990	(14,102,854)	86.0%	35,318,946	-39.9%				
July 1, 2016	91,600,681	105,318,300	(13,717,619)	87.0%	34,861,650	-39.3%				